



सत्यमेव जयते

**DEPARTMENTALLY RELATED STANDING COMMITTEE
ON DEVELOPMENT (A) DEPARTMENTS**

ASSAM LEGISLATIVE ASSEMBLY

(FIFTEENTH ASSEMBLY)

DEMANDS FOR GRANT NOS. 56 & 57 FOR THE YEAR 2025-26

DEPARTMENT: PANCHAYAT & RURAL DEVELOPMENT

TWENTY SEVENTH REPORT

Presented to the House on 21st March, 2025

**ASSAM LEGISLATIVE ASSEMBLY SECRETARIAT
DISPUR : : GUWAHATI- 781006**

CONTENTS

	Pages
1. Composition	(i)
2. Introduction	(ii)
3. Chapter 1	1
4. Chapter 2	2 - 4
5. Action Taken & Observations and Recommendations (Grant No.56)	5 - 7
6. Observations and Recommendations	8
7. Chapter 3	9
Chapter 4	10 - 12
8. Action Taken & Observations and Recommendations (Grant No.57)	13 - 16
9. Observation & Recommendations	17

(i)

**COMPOSITION OF THE DEPARTMENTALLY RELATED
STANDING COMMITTEE ON
DEVELOPMENT (A) DEPARTMENTS,
2025-26**

CHAIRPERSON

1. Shri Gobinda Chandra Basumatari, MLA

MEMBERS

2. Shri Padma Hazarika, MLA

3. Shri Siby Misra, MLA

4. Shri Dipayan Chakraborty, MLA

5. Shri Ajoy Kumar Ray, MLA

6. Shri Krishna Kamal Tanti, MLA

7. Shri Ponakan Baruah, MLA

8. Shri Misbahul Islam Laskar, MLA

9. Shri Jakir Hussain Sikdar, MLA

10. Shri Diganta Barman, MLA

11. Shri Suzam Uddin Laskar, MLA

12. Shri Nijanur Rahman, MLA

13. Shri Charan Boro, MLA

SECRETARIAT

1. Shri Dulal Pegu, Secretary.

2. Shri Rajib Bhattacharyya, Additional Secretary.

3. Shri Parag Kumar Medhi, Deputy Secretary.

4. Smti Sewali Devi, Under Secretary.

5. Shri Mahen Ch. Doley, Under Secretary.

6. Shri Baidurjya Bharali, Superintendent.

7. Smti Aporna Devi Sarmah, Asstt. Language Officer.

INTRODUCTION

1. I, as Chairman of the Departmentally Related Standing Committee on Development (A) Departments having been authorized by the Committee to submit the Report on their behalf present this **Twenty Seventh Report** on Demands for **Grant Nos. 56 & 57** relating to **Panchayat & Rural Development Department** for the financial year 2025-26.
2. The Committee has considered the Demands for **Grant Nos. 56 & 57** on the Budget Estimates for the year 2025-26 in its meeting held on **13th March, 2025**.
3. The Committee has been befitted with the assistance rendered by the Government representatives during the course of examination of the Budget Estimates under the aforementioned Grant for the year 2025-26. The Committee has formulated its observations taking into consideration the valuable submission rendered by official witnesses during the course of consideration of the Budget Estimates.
4. The Committee would also like to place on record their deep sense of appreciation for the invaluable assistance rendered to them by the officials of Assam Legislative Assembly Secretariat attached to the Committee.
5. The Committee has considered the Draft Reports on 16th March, 2025 and approved it on the same day.

Place : Dispur
The 16th March, 2025.

GOBINDA CHANDRA BASUMATARI
Chairperson,
Departmentally Related Standing Committee
on Development (A) Departments,
Assam Legislative Assembly.

CHAPTER 1
REPORT
GRANT NO. 56
PANCHAYAT & RURAL DEVELOPMENT (PANCHAYAT)

After the presentation of the budget in the House for the financial year **2025-26 on 10th March, 2025**, the Departmentally Related Standing Committee on Development (A) Departments held in its meeting on **13th March, 2025** to discuss Grant No 56 relating to Panchayat & Rural Development (**Panchayat**).

Budget provision under Grant No.56 relating to the Panchayat & Rural Development (Panchayat) Department for the financial year, 2025-26 are as follows:

(Rs. in lakhs)

	REVENUE	CAPITAL	TOTAL
VOTED	244084.08	190.01	244274.09
CHARGED	1714.77	61.75	1776.52

Under the following heads, an estimated budget allocation has been fixed as shown below:

• 2015	Elections	0.00
• 2235	Social Security & Welfare	39669.13
• 2515	Other Rural Development Programmes	204414.95
• 4059	Capital Outlay on Public Works	190.00
• 4515	Capital Outlay on other Rural Development Programmes	0.01
	Grand Total	244274.09

The amount so allocated is presented before the House and is proposed to be spent in the Revenue and Capital expenditure respectively.

While discussing the Budget provision for the year 2025-26, the Committee found that the Budget so allocated comparatively less than the previous Financial Year and there is no clear indication as to why the Budget allocation has been reduced.

The DRSC on Dev. (A) Departments in its sitting held on **13th March, 2025** examined papers and documents received from the concerned department and took evidence of departmental representatives. At the same time, the Committee considered the **Action Taken Report on the recommendations made in its Twenty Sixth Report.**

CHAPTER 2
PANCHAYAT & RURAL DEVELOPMENT
Brief Note Grant No.56

Panchayat & Rural Development Department strives for decentralization and empowerment of PRIs through various interventions. All the schemes of the Department are implemented through PRIs only. The NSAP and RGSA are major programmes being implemented by the Department. These programmes aim to improve the critical infrastructure in rural areas. The Old Aged Persons, Widows and Physically Challenged persons and National Family Benefit Programme will be provided monthly pension under the NSAP programmes. Panchayats will be strengthened through (RGSA) for better performance. Implementation of aforesaid are accepted to being socio economic changes in rural areas. Now, there are 3 (three) Component of each Scheme i.e. (101-Other), (789-SC) and (796-ST). Accordingly, Budget Provision has been provided in the respective Head of Account for the F.Y. 2025-26.

<i>(Rs. in lakh)</i>				
Sl. No.	Programme/Scheme	Budget propose		Remarks
		Central Share	State Share	
	1	2	3	4
	“2515-ORDP” etc.			
1	Rashtriya Gram Swaraj Abhijan (RGSA) (101-Others)	10800.00	1200.00	
	Rashtriya Gram Swaraj Abhijan (RGSA) (789-SC)	1050.00	116.67	
	Rashtriya Gram Swaraj Abhijan (RGSA) (796-ST)	1800.00	200.00	
2	IGNOAPS (101-Others) under (NSAP)	17070.79	---	
	IGNOAPS (789-SC)) under (NSAP)	2317.55	---	
	IGNOAPS (796- ST) under (NSAP)	6055.68	---	
	IGNWPS (101-Others) under (NSAP)	3265.31	---	
	IGNWPS (789-SC)) under (NSAP)	215.53	---	
	IGNWPS (796- ST) under (NSAP)	736.83	---	
	IGNDPS (101-Others) under (NSAP)	762.08	---	
	IGNDPS (789-SC)) under (NSAP)	124.75	---	
	IGNDPS (796- ST) under (NSAP)	405.93	---	
	NFBS (101-Others) under (NSAP)	1329.15	---	
	NFBS (789-SC)) under (NSAP)	38.02	---	
	NFBS (796- ST) under (NSAP)	388.77	---	
	Total :-	46360.39	1516.67	

Finance Commission: -

1	15 th Finance Commission	219844.00		
2	6 th Finance Commission	----	75891.78	

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PRELIMINARY STATUS RELATING TO GRANT NO. 56

During the year 2024-2025, the total outlay against Central Share and State Share is Rs.30069.44(L). For the year 2025-2026, Finance Department has allocated amount of Rs.6867.86 (L) as EE (non-salary) and an amount of Rs.13814.65 (L) is proposed under Revenue Head of Account and an amount of Rs.400.00 (L) under Capital Head of Account for purchase of vehicles for SOPD-G schemes (excluding Salaries & Wages). Out of which an amount of Rs. 6871.87(L) Budget provision under EE Non-salary and an amount of Rs.14214.65 (L) for SOPD-G (Revenue and Capital) as per allocation. However, an amount of Rs.46360.39 (L) as Central Share and an amount of Rs.1516.67(L) as State Share and an amount of Rs.14214.65 (L) (Revenue & Capital) has been proposed to provide in the budget 2025-2026 under Grant No. 56. Detail of which is given below.

(Rs. In lakh)					
Sl. No.	Name of schemes/Project	Central Share	State Share	SOPD-G	Remarks.
1	IGNOAPS under NSAP (Other),(SC) & (ST)	25444.02	0.00	---	
2	IGNWPS under NSAP (Other),(SC) & (ST)	4217.67	0.00	---	
3	IGNDPS under NSAP (Other),(SC) & (ST)	1292.76	0.00	---	
4	NFBS under NSAP (Other),(SC) & (ST)	1755.94	0.00	---	
5	Rashtriya Gram Swaraj Abhijan (RGSA) (Other),(SC) & (ST)	13650.00	1516.67	---	
	Total =	46360.39	1516.67		
	Scheme (SOPD-G)			14214.65	

1) **NSAP (National Social Assistance Programme):-** It was started by Govt. of India in 1995-96. Formerly this programme was implemented by the Social welfare Deptt. and from 2003-04, it was transferred to Panchayat & R.D. Deptt. It has four components like IGNOAPS, IGNWPS, IGNDPS & NFBS Schemes. During the year 2022-23, as per Govt. of India instruction for mapping of SNA Accounts separate budget provision has been made as (Others), (SC) & (ST) each component under NSAP scheme.

(a) **IGNOAPS (Indira Gandhi National Old Age Pension Scheme):-** The BPL people in age group of 60-79 years is given monthly pension @ Rs.200/- from the Central Assistance. The BPL people in the age group of 80 years and above is given a monthly pension of Rs.500/- from Central Assistance. The present target is 695997 numbers.

(b) **IGNWPS (Indira Gandhi National Widow Pension Scheme):-** The BPL widow people in the age 40-79 years are given a monthly pension @ Rs. 300/- P.M. from Central Assistance. The present target is 119955 Nos. After attaining the age of 80 years and above, the beneficiaries are entitled to get Rs.500/- P.M.

(c) **IGNDPS (Indira Gandhi National Disabilities Pension Scheme) :-** Under this schemes, BPL disabled person in the age group 18-79 years is given a monthly pension @ 300/- P.M. from Central Assistance. The present target is 34579 Nos. After attaining the age of 80 years and above, the beneficiaries are entitled to get @Rs.500/- P.M.

(d) **NFBS (National Family Benefitted Scheme)** :- Under this schemes Rs.20,000/- is given as one time assistance to BPL family whose principal bread earner died prior to 1st April 2019 and an amount of Rs.25,000/- is given if the bread earner died on or after 1st April 2019. The age group of bread earner should be 18-59 years during the time of death.

During the financial year 2024-2025, an amount of Rs.34543.99(L) was provided as Central share. In the year 2025-2026, an amount of Rs.32710.39 (L) is proposed as Central Share under the NSAP Scheme.

2). **RGSA (Rashtriya Gram Swaraj Abhijan)** :-In order to ensure improved people centric Governance, responsive service delivery by Panchayats and attainment of Sustainable Development Goals (SDGs) by 2030, leadership capabilities of Elected Representatives and functional competencies of functionaries and awareness level of rural mass need to enhanced by many folds. With the above objectives, the Institute submitted a project proposal to the Ministry of Panchayati Raj with an amount of Rs.209.00 crores as per template given by Ministry of Panchayati Raj and the Govt. of India, The Government of India, Ministry of Panchayati Raj has already sanctioned an amount of Rs.71.66 crores to the State Government during the F.Y. 2024-25. As per timeline fixed by the Ministry of Panchayati Raj, the institute has already undertaken Peoples Plan Campaign on Mission Mode. Under the mission mode, the institute organized large number of training programmes for officials and other stakeholders on preparation of Gaon Panchayat Development Plan and attainment of Localizing Sustainable Development Goal.

3) **6th Finance Commission** :- During the year 2024-2025, Govt. has budget provision for an amount of Rs.31121.88 (L). Out of the said amount an amount of Rs.5984.53 (L) was sanctioned but FOC not yet received. During the year 2025-2026 an amount of Rs.75891.78 (L) is proposed for providing in the budget to the Finance (E.A.) Department under 6th Finance Commission.

4) **15th Finance Commission** :- During the year 2024-2025, Govt. has provided an amount of Rs.124749.91 (L). Out of which, an amount of Rs.62219.17 (L) was incurred as expenditure at present. During year 2025-2026 an amount of Rs.219844.00 (L) is proposed for providing budget under 15th Finance Commission to the Govt.

5) **SOPD-G** :- During the year 2024-2025, Govt. has provided an amount of Rs.13814.66 (L) for Revenue and an amount of Rs.400.00 (L) for Capital for purchase of vehicles. Out of which, an amount of Rs. 13814.64(L) was incurred as expenditure for Revenue & no expenditure has been incurred for Capital at present. During year 2025-2026, an amount of Rs.13814.65 (L) is proposed under Revenue Head of Account and an amount of Rs.400.00 (L) under Capital Head of Account for purchase of vehicles under SOPD-G.

**ACTION TAKEN REPORT ON THE RECOMMENDATION OF DEPARTMENTALLY RELATED
STANDING COMMITTEE OF ASSAM LEGISLATIVE ASSEMBLY, DISPUR 2024-2025
(26th Report)
PANCHYAT & RURAL DEVELOPMENT (PANCHYAT), GRANT NO.56**

Sl. No.	Recommendation	Action Taken
1	2	3
1	<p>The Committee after holding a threadbare discussion and on close scrutinization of the Report related to Grant No.56 of the P & RD Department on the evidences provided by the Departmental representatives made the following Observations and Recommendations:</p> <p>During the course of discussion, the Committee observes that the construction work taken up under SoPD is very slow and expressed dissatisfaction over the slow progress of construction of 11 (eleven) nos. of Block Development Offices during 2019-20 and 2021-2022.</p> <p>The Committee also observes that there may not be sufficient Land available for construction of New Block Development Offices and hence to ensure proper availability of land before construction work is taken up.</p> <p>The Committee recommends that the construction of new Block Offices would be more feasible to be taken up after reorganization of Blocks, as a number of Block headquarters may have to be shifted/changed after the completion process of Delimitation undertaken by the Election Commission of India. In case new location of Block Offices is not available after reorganization, the existing GP Offices may be upgraded as Block Development Offices.</p>	<p>Under SoPD for the F.Y. 2019-2020, 5 Development Block Office Buildings i.e. South Salmara, Pakabetbari, Bhabanipur, Tapang & Dholpukhuri as well as for the F.Y. 2021-2022, 6 Development Block Office Buildings i.e. Udarbond, Boginadi, UjaniMajuli, Langsomepe, Mahmora & Chakchaka Dev. Block were taken up for construction.</p> <p>Out of 11, construction works for 2 Block office buildings i.e.Pakabetbari Dev Block and South Salmara Dev Block are ongoing.</p> <p>Accordingly, this Commissionerate has already communicated to the Public Works Department (Building) vide letter No. E-546624/I/872641/2024, dated 26.12.2024 for floating tender process in respect of 9 Block Office Buildings, namely, Bhabanipur, Tapang, Ujani Majuli, Langsomepe, Mahmora, Chakchaka, Udarbond & Boginadi Development Block.</p>
2.	<p>During the course of discussion the Committee desired to be appraised of the process for reorganization/creation of new Development Blocks after the completion process of Delimitation under taken by the Election Commission of India.</p>	<p>As proposed by the P&RD Deptt. in the Hon'ble Cabinet Meeting held on 08-09-2023, among other approvals, Hon'ble Cabinet approves for a provision for formation of a District Delimitation Commission in the Assam Panchayat Act.1994 which will empower the Commission to delimit the Gaon Panchayat, Anchalik Panchayat and Zilla Parishad.</p>

	<p>Therefore, the Committee recommends a District Delimitation Commission is constructed to delimit the GPs as per the following categories:</p> <p>Categories A :- District having higher population density shall have Gaon Panchayats with a population range from 10200 to 13800,</p> <p>Categories B:- District having medium population density shall have Gaon Panchayats with a population range from 8500 to 11500,</p> <p>Categories C:- District having lower population density shall have Gaon Panchayats with a population range from 6000 to 9200.</p>	<p>Accordingly, the Assam Panchayat Act.1994 was amended and notified vide notification LGL.236/2017/35 date 19th October 2023.</p> <p>The District Delimitation Commission consist of following members: District Commissioner : Chairman CEO, Zilla Parishad : Member Secy. Election Officer/s : Member</p> <p>And the Categories of population is also outlines in the amendments as recommended by the DRSC.</p> <p>In consequent of the amendment a SOP for delimitation Gaon Panchayat, Anchalik Panchayat and Zilla Parishad is notified and same was approved by the Hon'ble Cabinet on 19-06-24 and under the leadership of District Commissioner, the delimitation process is undertaken.</p> <p>After implementation of the above SOP by the District Commissioner, the main outcomes of the delimitation is that the number of Gaon Panchayat (G.P.) has decreased from 2,197 to 2,192, reflecting a realignment to accommodate changes in the LAC boundaries and enhance administrative effectiveness. Similarly, the number of Anchallik Panchayat (A.P.) has been reduced from 185 to 181 to ensure their alignment with the new LAC boundaries and improve operational efficiency. The Zilla Parishad constituencies (ZPC) have also seen a reduction from 420 to 397, contributing to a more streamlined administrative setup. However, the number of Zilla Parishads (ZP) remains unchanged at 27, as their existing structure continues to meet the jurisdictional and administrative requirement of the state effectively.</p>
<p>3.</p>	<p>The Committee observes the shortage of GP Secretaries for proper functioning of the GPs.</p> <p>The Committee strongly recommends that recruitment of GP Secretaries should be done on a priority basis and every GP Secretaries should be reshuffled in every 3 (three) years, working in a particular Gram Panchayat throughout the State.</p>	<p>The proposal for filling up 944 Nos. of vacant post of Gaon Panchayat Secretary has already been submitted to the Govt. in Panchayat & Rural Development Department to be recruited through the State Level Recruitment Commission for Class-III posts.</p> <p>However, as per instruction of the Govt. a modified vacancy for 756 Nos. of vacant post of Gaon Panchayat Secretaries has been submitted to the Govt. in P&RD Deptt. A copy of the format for Direct Recruitment to Class-III posts.</p> <p>Moreover, 1068 Nos. G.P. Secretaries were already been transferred by the Commissioner Panchayat & Rural Development, Assam on 19.08.2021 who already been completed more than 2 (two) years continuous services in the same district.</p> <p>For administrative convenience and in the interest of public service, the District Commissioners in general areas districts was also authorized to make transfer & posting of Block Development Officers, Engineers, Gaon Panchayat Secretaries and all other regular officers and staff including all contractual employees of Panchayat & Rural Development Department within their jurisdiction vide Govt. Notification No.300480/203755 dtd. 17.05.2023 .</p>

		<p>However, for inter-district transfer & posting, the orders are issuing in respect of G.P. Secretaries & other regular non-gazetted employees in medical ground/special cases/complaint etc. by the Commissioner Panchayat & Rural Development, Assam from time to time.</p>
<p>4.</p>	<p>The Committee observes that the proposal regarding construction of Khagarijan Block Development Office under Nagaon LAC should be looked into considering after the completion process of Delimitation.</p> <p>The Committee recommends to take up the matter of particular construction after the process of reorganization of Blocks is completed.</p>	<p>A proposal was received from the CEO, Nagaon for construction of Block Office building along with quarters for BDO/Peon/ Chowkider for an amount of Rs.4,31,58,000/- on dated 14.02.2024.</p> <p>But the provision for Construction of Block office building along with quarters for BDO/ Chowkider and Peon is Rs.2.50 Cr. under SOPD as per the Model Estimate.</p> <p>Therefore, several communications have been made with the Chief Executive Officer, Nagaon for submitting the proposal for construction of Khagorijan Development Block along with Govt. quarters Vide letter Nos.</p> <p>(1)E-346804/I/654976/2024, dated 25.07.2024, (2)E-346804/I/872754/2024 dated 26-12-2024 and (3)E-346804/I/925378/2025 dated 05.02.2025 for further action.</p> <p>In pursuance of the above communications, the Chief Executive Officer, Nagaon has submitted the estimate as per the model estimate vide letter No. MGNREGA (N) 46/2024-15/526, dated 17.02.2025 and accordingly, this Commissionerate forwarded the same to the Govt. vide letter No. CPRD/SOPD/02/2025/22, dated 18.02.2025 for necessary approval in this regard.</p>
<p>5.</p>	<p>The Committee observes that the proposal for construction of Staff quarters for Srijangram Blocks should be looked into and a complete proposal for all categories of staff may be incorporated.</p> <p>The Committee recommends to take up the matter of construction after the completion process of Delimitation undertaken by the Election Commission of India.</p>	<p>In accordance with the letter vide No. Tech.Br.-VII/106/20022/41, dated 20.07.2024, the Chief Engineer PWD (B) Department submitted a model estimate regarding construction of Block Office Building along with quarters for BDO, JE/Accountant, Chowkidar and Peon under SOPD and the same has already been approved by the Government in the Panchayat & Rural Development Department vide letter No. E-107939/466, dated 14.03.2024 .</p> <p>As a result, this Commissionerate is not in position to construct only staff quarters for Srijangram Dev. Block as there is no specific Head of Account or any guidelines for construction of only Staff Quarter sunder SOPD scheme</p> <p>It may be mentioned here that the matter is under process in the P&RD Department.</p>

Grant No.56
OBSERVATIONS AND RECOMMENDATIONS FOR THE YEAR 2025-26

The Committee after holding a threadbare discussion and on close scrutinization of the report related to Grant No.56 of the Panchayat and Rural Development (Panchayat) Department on the evidences provided by the Departmental representatives made the following Observations and Recommendations.

1. During the course of discussion the Committee observes that there is insufficiency of Staff quarters in the Block offices of GP's.

The Committee recommends that all the staffs of Block offices should be allocated with sufficient nos. of staff quarters with special reference to Pakatbetbari, Ghilamari, Rupsi, Lunding and each district of Assam.

2. During the course of discussion, the Committee observes that some of the office buildings of Goan Panchayats in Assam are not properly constructed.

The Committee, therefore recommends for construction/renovation of the office buildings in all Goan Panchayats where necessary.

3. The Committee recommends that the vacancies of the post of Gram Rojgar Sevak (GRS) and SRS are to be filled up at an early date.

4. During the course of discussion the Committee observes that there are shortage of Computer Assistants in every Block Offices of Goan Panchayats.

Therefore, the Committee recommends that the nos of Computer Assistant to be increased in all Block Office of Goan Panchayats.

5. During the course of discussion the Committee observes that there is encroachment of land in market places.

The Committee, therefore recommends that evictions should be undertaken in the encroached market areas.

6. The Committee recommends the Department for construction of a building for Sahabad Block Development Office on the vacant land of Katlicherra irrigation sub-division at Sahabad.

7. The Committee recommends the Department to construct office building for Pub Betbari G.P., Madhya Betbari G.P., Dakshin Paka G.P., Paschim Betbari G.P., Uttar Betbari G.P. and Uttar Pub Betbari G.P.

8. The Committee recommends the Department to construct Staff Quarter at Pakabetkari Development Block.

9. The Committee recommends the Department to take measures so that the land of Kayakuchi Bazar, Bhatardoba Bazar and Barbala Bazar can be freed from encroachment.

The Committee recommends that the Budget allocation provided under Grant No.56 for the Financial Year 2025-2026 relating to the Panchayat and Rural Development (Panchayat) Department be approved by the August House.

CHAPTER 3

REPORT

GRANT NO. 57

PANCHAYAT & RURAL DEVELOPMENT (RURAL DEVELOPMENT)

The total sum of **Rs.500691.80** lakhs under Panchayat and Rural Development is required for approval of the House during the financial year 2025-26.

The total allocation of fund under Grant No.57 for both Revenue and Capital heads for administration of Panchayat and Rural Development (Rural Development) Department for the year 2025-26 is presented before the House for approval.

Budget provision under Grant No. 57 relating to the Panchayat and Rural Development (Rural Development) Department, 2025-26 are as follows:

(Rs. in lakhs)

	REVENUE	CAPITAL	TOTAL
VOTED	488396.38	12295.42	500691.80
CHARGED	292.55	0.00	292.55

Under the following heads, an estimated budget allocation has been fixed as shown below:

(Rs. in Lakhs)

• 2216	Housing	332200.00
• 2235	Social Security & Welfare	18000.00
• 2501	Special Programmes for Rural Development	74754.14
• 2505	Rural Employment (1)	63442.24
• 5475	Capital outlay of other General Economic Services	12295.42
	Grand Total	500691.80

The amount so allocated is presented before the House and is proposed to be spent in the Revenue and Capital expenditure respectively.

The DRSC on Dev. (A) Departments in its sitting **held on 13th March, 2025** examined papers and documents received from the concerned department and took evidence of departmental representatives. At the same time, the Committee considered the Action Taken Report on the recommendations made in its **Twenty Sixth Report**.

CHAPTER 4
Preliminary Status Relating to Grant No. 57.

During the year 2024-2025, the total outlay against Central Share and State Share is Rs.407957.94 (L).For the year 2025-2026, Finance Department has allocated amount of Rs.1277.14 (L) as EE (non-salary) and an amount of Rs.110355.38 (L) for SOPD (excluding Salaries & Wages). Out of which an amount of Rs.390.98 (L) Budget provision under EE Non-salary and an amount of Rs.109955.38 (L) for SOPD as per allocation. However, an amount of Rs.802517.00 (L) as Central Share and an amount of Rs.97470.78(L) as State Share and an amount of Rs.109955.38 (L) under SOPD-G (Revenue & Capital) has been proposed to provide in the budget 2025-2026 under Grant No. 57. Detail of which is given below.

(Rs. In lakh)

Sl. No.	Name of schemes/Project	Central Share	State Share	SOPD	Remarks
1	2	3	4	5	6
1	Mahatma Gandhi National Rural Employment Guarantee Act.(MGNREGA)	42330.00	14110.00	---	
2	Admin. Component under Mahatma Gandhi National Rural Employment Guarantee Act. (MGNREGA)	8466.00	---		
3	CFP under Mahatma Gandhi National Rural Employment Guarantee Act.(MGNREGA)	634.77	---		
4	Project UNNATI under Mahatma Gandhi National Rural Employment Guarantee Act.(MGNREGA)	7.47	---		
5	Social Audit under MGNREGA	300.00	100.00		
6	Pradhan Mantri Awas Yojana – Gramin (PMAY-G)	684749.49	76083.28	---	
7	Deendayal Antodaya Yojana under (NRLM) (DAY-NRLM)	51535.06	5726.20	---	
	Rural Self Employment Training Institute (RSETI)	1633.01	0.00	---	
	Deen Dayal Upadhyaya Grameen Kaushalya Yojana (DDU-GKY)	6250.00	694.45	---	
	Start-up Village Entrepreneurs Program (SVEP)	3125.00	347.22	---	
	Mahila Kishan Sashaktikarn Pariyojana (MKSP)	3290.62	365.63	---	
8	State Institute of Panchayat & Rural Development (SIPRD)	195.80	44.00	---	
	Total =	802517.22	97470.78	----	
9	Scheme (SOPD)	----	---	109955.38	
	Grand Total =				

- 1) **MGNREGA (Mahatma Gandhi National Rural Employment Guarantee Act.)**:- It is a Centrally Sponsored scheme for providing 100 days wages employment in a year to the unskilled job card holders who demand work. During the financial year, 2024-25 an amount of Rs.33830.82 lakh has been released out of allocation of Rs.91837.50 lakh against Central Share and Rs.11276.94 lakh was released against State Share out of allocation of Rs.30612.50 lakh. Further, an amount of Rs.1,52,268.73 lakh under Wage Component is released against 610.34 lakh person days by the Govt. of India directly to NeFMS account in the Commissionerate of Panchayat & R.D. For the year 2025-26 an amount of Rs.42330.00(L) is budgeted as Central Share and Rs.14110.00 (L) as State Share as material component, an amount of Rs.8466.00 (L) as Admin. Component, an amount of Rs.634.77 (L) as CFP, an amount of Rs.7.47 as Project UNNATI.
- 2) **PMAY-G (Pradhan Mantri Awas Yojana- Gramin) Formerly Indira Awas Yojana** :-It is an important rural housing scheme of Govt. of India for rural B.P.L. households. It is a continuous Centrally Sponsored scheme and funded by Govt. of India and State Govt. in the ratio of 90: 10 basis. During the financial year 2024–2025, an amount of Rs.284926.22(L) released against Central Share and an amount of Rs.31658.47lakh was released as State Share. For the year 2024-25, an amount of Rs.684749.49(L) is budgeted as Central Share and Rs.76083.28 (L) as State Share.
- 3) **N.R.L.M. (National Rural Livelihood Mission)**:-Earlier S.G.S.Y. programme has now been restructured and renamed as National Rural Livelihood Mission (NRLM). The restructured programme is being implemented in a mission mode with a time bound and outcome based approach. The NRLM is a Centrally Sponsored Flagship Programme funded by Govt. of India and State Govt. on 90 : 10 basis. In the current year 2024-2025, an amount of Rs.30515.91 lakh has been released as Central Share out of budget provision of Rs.47810.00 lakh and Rs.3390.66 lakh has been released as State Share out of budget provision of Rs.5312.22 lakh. For the year 2025-26 an amount of Rs.65833.69 (L) is budgeted as Central Share and Rs.7133.50(L) as State Share for implementation the ASRLM schemes.
- 4) **S.I.P.R.D. (State Institute of Panchayat Rural Development)**:- During the financial year 2024-2025 an amount of Rs.195.80 (L) as Central Share was provided in the budget. An amount of Rs.27.00 (L) as the Central Fund was directly released to the CNA Account of SIPRD through NeFMS by the Govt. of India and an amount of Rs.44.00 lakh was provided in the Budget as State Share. For the year 2025-2026, an amount of Rs.195.80 (L) has been proposed as Central Share and Rs.44.00 (L) as State Share.
- 5) **SOPD**:- During the year 2024-2025, an amount of Rs.47455.99 (L) has been provided under Revenue and an amount of Rs.3585.00 (L) under Capital for the scheme under SOPD-G. Out of the said budget provision an amount of Rs.19982.37 (L) has been drawn & disbursed under Revenue and an amount of Rs.284.01.00 (L) under Capital at present. For the year 2025-26, an amount of Rs.92514.10(L) (Revenue) and an amount of Rs.17441.28 (L) (Capital) has been proposed to provide Budget for implementation of the scheme under SOPD-G.

BRIEF NOTE GRANT NO.57

Rural Housing, job opportunity of Self Help Group etc. are in Major thrust area under Grant No.57. It is proposed to generate Rs.775.00 lakh man days under MGNREGA and PMAY-G houses are proposed to be constructed in the State in 2024-2025 as spill over activities. BPL families mainly women will be organized through SHG and they will be provided financial support and training under ASRLM. Landscape of rural economy is accepted to improve significantly through implementation of the aforesaid Schemes. Now, there are 3(three) Component of PMAY-G and NRLM Scheme i.e. (101-Others)(105- in case of PMAY-G), (789-SC) and (796-ST). Accordingly, Budget Provision has been provided in the respective Head of Account for the F.Y. 2025-26.

(Rs. In lakh)

Sl. No.	Name of Schemes/Project	Central Share	State Share	SOPD	Remarks
1	2	3	4	5	6
	“2501-SPRD” etc.				
1	Mahatma Gandhi National Rural Employment Guarantee act.(MGNREGA) (Materials)	42330.00	14110.00	----	
	Admin. Component under MGNREGA	8466.00	----		
	CFP under MGNREGA	634.77	----		
	Project UNNATI under MGNREGA	7.47	----		
2	Social Audit under MGNREGA	300.00	100.00		
3	Pradhan Mantri Awas Yojana-Gramin (PMAY-G)(105- Others)	267052.30	29672.48	----	
	Pradhan Mantri Awas Yojana-Gramin (PMAY-G)(789-SC)	54779.96	6086.66	----	
	Pradhan Mantri Awas Yojana-Gramin (PMAY-G)(796-ST)	362917.23	40324.14	----	
4	DAY-NRLM(101-Others)	39795.37	4421.77	----	
	DAY-NRLM(789-SC)	4432.02	492.45	----	
	DAY-NRLM(796-ST)	7307.67	811.98	----	
5	RSETI under NRLM-CSS	1633.01	0.00	----	
7	DDU-GKY (101-Others)	4813.75	534.86	----	
	DDU-GKY (789-SC)	543.75	60.42	----	
	DDU-GKY(796-ST)	892.50	99.17	----	
8	SVEP-CSS	3125.00	347.22	----	
9	MKSP-(101-Others)	2541.02	282.34	----	
	MKSP-(786-SC)	282.99	31.44	----	
	MKSP-(796-ST)	466.61	51.85	----	
11	SIPRD	195.80	44.00	----	
	Total :-	802517.22	97470.78	----	
11	SOPD-G (Revenue)	----	-----	92514.10	
	SOPD-G (Capital)			17441.28	
	Grand Total:-			109955.38	

**ACTION TAKEN REPORT ON THE RECOMMENDATION OF DEPARTMENTALLY RELATED
STANDING COMMITTEE OF ASSAM LEGISLATIVE ASSEMBLY, DISPUR 2024-2025.**

(26TH REPORT)

PANCHYAT & RURAL DEVELOPMENT (RURAL DEVELOPMENT), GRANT NO.57

Sl. No.	Recommendation	Action Taken
1	2	3
1	<p>The Committee after holding a threadbare discussion and on close scrutinization of the Report related to Grant No.57 of the P & RD Department on the evidences provided by the Departmental representatives made the following Observations and Recommendations:</p> <p>During the course of discussion, the Committee observes that in the execution of works under MGNREGA, the volume of work is not proportionate with man-days generation.</p> <p>Therefore, the committee recommends to look into the matter so that the volume of work executed in proportionate with generation of man-days.</p>	<p>As per para 7.13.8 of MGNREGA Operational Guideline, 2013, it is stated that wages to be paid to the workers shall be calculated on the basis of work out-turn. A notification vide No. RDD.83/2021/2, dated 07/04/2021 was issued in this regard from Govt. of Assam for making wage payment to the workers based on measurement taken at worksite.</p> <p>Steps has been taken for implementation of GTNPS (Group Task Napi Payment System) in all community schemes taken under MGNREGA covering all districts of the State, to ensure that the volume of work executed is proportionate with generation of man-days. In this regard, a communication was sent to all districts for the mandatory application of GTNPS vide letter No. E-463606 I/726145/2024, Dated 11.09.2024. Weekly review meetings have been conducted and continuous monitoring has been regularly carried out from the state for its effective implementation across all districts in our state.</p> <p>Currently, the average wage rate per person per day for the state is Rs.248.52/- against the maximum wage rate of Rs.249/-.</p>
2	<p>The Committee observes that the implementation of MGNREGA, the maximum ongoing work limit is fixed at 20 (twenty) nos. per GP and due to non payment of material component, most of the schemes are still shown as ongoing for which the GPs are unable to take up new schemes.</p> <p>The committee recommends to take necessary steps for increasing the ceiling limit of ongoing works and to pay MGNREGA on preference and also other Bills with small amounts for increasing the number of work completion.</p> <p>The committee also recommends for convergence of MGNREGA with 15th Finance Commission in construction of CC Block Roads, so that atleast 500 mts. Length of the village road can be covered.</p>	<p>Ministry of Rural Development, Govt. of India had issued a notification regarding 20 ongoing scheme limitation under MGNREGA vide letter No. F. No J-11017/39/2017-RE-VII (E 878816), Dated 18th July 2022. However, DPC is allowed to open a new work, despite of having 20 ongoing schemes after receiving request from Programme Officer with due justification.</p> <p>Apart from this, decisions were made by the department for providing relaxation for schemes in Tea Garden areas, Community Soak pit and schemes in Amrit Sarovar under MGNREGA. Communication were made vide letter No. CPRD/MGNREGA/28/2020/208, dtd. 13.01.2023, CPRD/MGNREGA/69/2021/39, dtd 31.05.2023 and I/236294/2023, dtd. 01.08.2023 to all districts in this regard.</p>

		<p>Regarding completion of maximum numbers of works in NREGASoft, it has been monitored from the HQ through online and offline mode (i.e. VC and review meeting weekly) that districts should prioritize clearing material bills to facilitate the timely completion of a higher number of work under MGNREGA. In this regards, instructions has also been issued to the districts vide letter No. E-407041/DFA/970545/I/873921/2024, Dated 27.12.2024.</p> <p>A notification was issued to all districts vide letter No. CPRD/MGNREGA/30/2022/43, dated 07.07.2023 regarding enhancement of percentage of expenditure for construction of all weather roads and pucca internal roads under Mahatma Gandhi NREGS and XV Finance Commission Basic (untied) Grants. As per this notification, 25% of total expenditure of the block can be made under MGNREGA and maximum upto 100% of untied grants of XV Finance Commission can be made for implementation of all weather pucca road.</p> <p>The implementation guideline and criteria of MGNREGA and Finance Commission is different. Therefore, a technical committee was formed at State level vide order No. No.E-335502I/593993/2024, Dated 17.06.2024 to effectively explore the possibility abiding with guideline and plan for the construction of all-weather roads in convergence of MGNREGA and the 15th FC in compliance with the extant rules. However, the technical Committee suggested to construct all weather road in individual mode for both the programmes based on the SOPs issued mentioned above.</p>
3	The Committee observes that the many of the PMAY-G houses in the state have been completed without providing 95 days of wage under MGNREGA due to which the beneficiaries have been deprived out the daily wages.	As per the communication from the Ministry of Rural Development, vide no: M-13011/01/2016-RH-Part(3)(376676), dated: 10th May, 2022, States and Union Territories can generate Muster Rolls (MRs) during the construction period to extend the benefits of 90/95 person-days unskilled wages through convergence with the Mahatma Gandhi National Rural Employment Guarantee Act (MGNREGA).

	<p>The committee recommends to take up the matter with the ministry of Rural Development to allow providing 95 days of wages after completion of the PMAY-G houses.</p>	<p>However, they are not allowed to generate MRs for houses that have already been completed.</p> <p>The Commissionerate, Panchayat and Rural Development, Assam, vide no E-346208-I/493592/2024, dated: 11-03-2024 has requested the Ministry to take necessary steps to allow the generation of wages to Pradhan Mantri Awaas Yojana- Gramin (PMAY-G) beneficiaries even after the completion of their houses by quoting the recommendations of the Departmentally Related Standing Committee on Development (B) Departments, Assam Legislative Assembly, for the financial year 2024-25. The reply is awaited from Ministry of Rural Development, Govt. of India.</p>
4	<p>The Committee observes the good works been done by the various Self Help Groups.</p> <p>Therefore, the committee recommends for setting up Retails Marts/ Outlets for selling of SHG products to be set up in all districts/ Blocks. Funds for the same should be proposed under SoPD. Coffee houses and toilets should also be set up in the outlets which are located along the National highways particularly in Nagaon bye-pass (Borghat) and inside the Batadroba Than, Nagaon.</p>	<ol style="list-style-type: none">1. To support the marketing of the SHG products, ASRLM has established SHG retail marts / outlets in various districts and blocks. Till Jan./2025, 16 (sixteen) numbers of SHG outlets have been established in 16 blocks of 13 districts. ASRLM has also converged with Indian oil Ltd. for establishment of retail outlets in the designated OIL stations and one of such outlets has been established in the Noonmati COCO sector, Guwahati, Kamrup Metro and planning has been done for establishment of SHG outlets in the OIL stations located along the National Highway particularly in Nagaon bye-pass. ASRLM has received the proposal from Nagaon District vetted by the technical committee in February 2025 which is under process.2. ASRLM has converged with NABARD for establishment of retail marts. During the F.Y. 2024-25, in response to ASRLM's proposal, NABARD has sanctioned 15 nos. of Retail Mart grant of an amounting to Rs.93.50 (L).3. For setting up of retail marts inside Batardroba than, Nagaon, a team of district officials under ASRLM has visited the than and an open space is found available near the Batardroba than, Nagaon.

		<p>However, the decision of the than committee has not been confirmed yet.</p> <p>4. As of now, there are 16 retail marts/outlets in 13 districts and sanction has already been accorded by NABARD to set up retail marts in another 15 districts. Thus, 28 districts have already been covered/planned. It has been planned to submit proposal to NABARD to cover all remaining districts.</p>
5	<p>The committee appreciates ASRLM for the initiative taken for upgradation the SHG members into LakhpatiBaideos and recommends the good work to be continued.</p>	<p>ASRLM has taken various initiatives for sustainable socio-economic development of rural SHG members towards making them as a LakhpatiBaideo. Till 2023-24, total 8,80,058 SHG members have been promoted as Lakhpati Baideo.</p>

Grant No.57

OBSERVATION AND RECOMMENDATIONS FOR THE YEAR 2025-26

The Committee after holding a threadbare discussion and on close scrutinization of the report related to Grant No.56 of the Panchayat and Rural Development (Rural Development) Department on the evidences provided by the Departmental representatives made the following Observations and Recommendations.

1. The Committee observes that in implementation of MGNREGA, the maximum ongoing work limit is fixed at 20(twenty) nos. per GP and due to non payment of material component most of the schemes are still shown as ongoing for which the GPs are unable to take up new schemes.

The Committee, therefore recommends to take necessary steps for increasing the ceiling limit of ongoing works and to pay MGNREGA on priority basis and also other bills with small amounts for increasing the number of work completion.

The Committee also recommends for convergence of MGNREGA with 15th Finance Commission in construction of CC Block Roads so that at least 500 mtr. Length of the village road can be covered.

2. The Committee observes that most of the PMAY-G houses in the state have been completed without providing 95 days of wage under MGNREGA, due to which the beneficiaries have been deprived from their daily wages.

The Committee, therefore recommends to take up the matter with the Ministry of Rural Development to allow providing 95 days of wages after completion of the PMAY-G houses.

3. The Committee recommends the Department to construct Ring Bunds on both sides of Pahumar river, Tihu river, Palla river, Kaldia river and Unnir Jan river to be covered under MGNREGA.

The Committee recommends that the Budget allocation provided under Grant No.57 for the Financial Year 2025-2026 relating to the Panchayat and Rural Development (Rural Development) Department be approved by the August House.
